

# **House of Representatives**

File No. 856

## General Assembly

January Session, 2013

(Reprint of File No. 694)

Substitute House Bill No. 6659 As Amended by House Amendment Schedule "A"

Approved by the Legislative Commissioner May 24, 2013

#### AN ACT CONCERNING CIVIL IMMIGRATION DETAINERS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (Effective January 1, 2014) (a) For the purposes of
- 2 this section:
- 3 (1) "Civil immigration detainer" means a detainer request issued
- 4 pursuant to 8 CFR 287.7;
- 5 (2) "Convicted of a felony" means that a person has been convicted
- 6 of a felony, as defined in section 53a-25 of the general statutes,
- 7 pursuant to a final judgment of guilt entered by a court in this state or
- 8 in a court of competent jurisdiction within the United States upon a
- 9 plea of guilty, a plea of nolo contendere or a finding of guilty by a jury
- 10 or the court notwithstanding any pending appeal or habeas corpus
- 11 proceeding arising from such judgment;
- 12 (3) "Federal immigration authority" means any officer, employee or
- other person otherwise paid by or acting as an agent of United States
- 14 Immigration and Customs Enforcement or any division thereof or any

15 officer, employee or other person otherwise paid by or acting as an

- 16 agent of the United States Department of Homeland Security who is
- 17 charged with enforcement of the civil provisions of the Immigration
- 18 and Nationality Act; and
- 19 (4) "Law enforcement officer" means:
- 20 (A) Each officer, employee or other person otherwise paid by or
- 21 acting as an agent of the Department of Correction;
- 22 (B) Each officer, employee or other person otherwise paid by or
- 23 acting as an agent of a municipal police department;
- 24 (C) Each officer, employee or other person otherwise paid by or
- 25 acting as an agent of the Division of State Police within the
- 26 Department of Emergency Services and Public Protection; and
- 27 (D) Each judicial marshal and state marshal.
- 28 (b) No law enforcement officer who receives a civil immigration
- 29 detainer with respect to an individual who is in the custody of the law
- 30 enforcement officer shall detain such individual pursuant to such civil
- 31 immigration detainer unless the law enforcement official determines
- 32 that the individual:
- 33 (1) Has been convicted of a felony;
- 34 (2) Is subject to pending criminal charges in this state where bond
- 35 has not been posted;
- 36 (3) Has an outstanding arrest warrant in this state;
- 37 (4) Is identified as a known gang member in the database of the
- 38 National Crime Information Center or any similar database or is
- 39 designated as a Security Risk Group member or a Security Risk Group
- 40 Safety Threat member by the Department of Correction;
- 41 (5) Is identified as a possible match in the federal Terrorist Screening

- 42 Database or similar database;
- 43 (6) Is subject to a final order of deportation or removal issued by a 44 federal immigration authority; or
- 45 (7) Presents an unacceptable risk to public safety, as determined by 46 the law enforcement officer.
- 47 (c) Upon determination by the law enforcement officer that such 48 individual is to be detained or released, the law enforcement officer 49 shall immediately notify United States Immigration and Customs 50 Enforcement. If the individual is to be detained, the law enforcement 51 officer shall inform United States Immigration and Customs 52 Enforcement that the individual will be held for a maximum of forty-53 eight hours, excluding Saturdays, Sundays and federal holidays. If 54 United States Immigration and Customs Enforcement fails to take 55 custody of the individual within such forty-eight-hour period, the law 56 enforcement officer shall release the individual. In no event shall an 57 individual be detained for longer than such forty-eight-hour period 58 solely on the basis of a civil immigration detainer.

This act shall take effect as follows and shall amend the following sections:		
sections.		
Section 1	January 1, 2014	New section

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### **OFA Fiscal Note**

State Impact: None

Municipal Impact: None

### Explanation

The bill requires law enforcement officers to notify United States Immigration and Customs Enforcement about civil detainees and does not result in a fiscal impact.

House "A" struck the language of the underlying bill and replaces it with new language that does not result in a fiscal impact.

The Out Years

State Impact: None

**Municipal Impact:** None

# OLR Bill Analysis sHB 6659 (as amended by House "A")\*

#### AN ACT CONCERNING CIVIL IMMIGRATION DETAINERS.

#### SUMMARY:

This bill establishes the requirements law enforcement officers must follow when they receive a civil immigration detainer regarding a person in their custody (see BACKGROUND).

Specifically, it prohibits law enforcement officers from detaining the person unless the officer determines that specified public safety risk factors exist. It also requires law enforcement officers, upon determining whether to detain or release the person, to immediately notify U.S. Immigration and Customs Enforcement (ICE). If the person is to be detained, the officer must inform ICE that the person will be held for up to 48 hours (excluding Saturdays, Sundays, and federal holidays). If ICE fails to take custody of the person within 48 hours, the officer must release the individual. The bill prohibits the holding of a person for longer than 48 hours on the basis only of a civil immigration detainer under any circumstances.

\*House Amendment "A" replaces the underlying bill, which similarly prohibits law enforcement officers from holding an individual under a civil immigration detainer beyond the time they would otherwise be released, under specified circumstances.

EFFECTIVE DATE: January 1, 2014

#### **CIVIL IMMIGRATION DETAINER**

#### Public Safety Risk Factors

The bill requires law enforcement officers, in carrying out a civil immigration detainer regarding a person in their custody, to release

the person unless they determine that the person:

- 1. has been convicted of a felony;
- 2. is subject to pending criminal charges in Connecticut where bond has not been posted;
- 3. has an outstanding arrest warrant in Connecticut;
- 4. is identified as a known gang member in the National Crime Information Center's database, or any similar database, or is designated as a Security Risk Group member or a Security Risk Group Safety Threat member by the Department of Correction;
- 5. is identified as a possible match in the federal Terrorist Screening Database or similar database;
- 6. is subject to a final order of deportation or removal issued by a federal immigration authority; or
- 7. presents an unacceptable risk to public safety.

#### **DEFINITIONS**

## Convicted of a Felony

Under the bill, "convicted of a felony" means that a person has been convicted of an offense for which he or she may be sentenced to a term of imprisonment of more than one year under a final judgment of guilt by a Connecticut or U.S. court after a plea of guilty or nolo contendere or a guilty finding by a jury or the court.

## Federal immigration Authority

Under the bill, "federal immigration authority" means any officer, employee, or other person paid by or acting as an agent of ICE or any officer, employee, or other person otherwise paid by or acting as an agent of the U.S. Department of Homeland Security who is charged with enforcing the civil provisions of the Immigration and Nationality Act.

#### Law Enforcement Officer

Under the bill, "law enforcement officer" means (1) each officer, employee, or other person otherwise paid by or acting as an agent of the Department of Correction, a municipal police department, or the State Police and (2) each judicial and state marshal.

#### **BACKGROUND**

## Civil Immigration Detainer

An immigration detainer is a notice of action, from an authorized immigration officer to any other federal, state, or local law enforcement agency. A detainer serves to advise another law enforcement agency that the Department of Homeland Security seeks to arrest and remove an alien presently in the custody of that agency. (8 CFR § 287.7(a)).

#### **COMMITTEE ACTION**

**Judiciary Committee** 

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Joint Favorable Substitute
Yea 33 Nay 11 (04/16/2013)
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Public Safety and Security Committee

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Joint Favorable
Yea 13 Nay 7 (05/14/2013)
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